Though we have made some progress, such as passing the Family and Medical Leave Act, it is obvious we still have challenges to overcome. So, let's applaud the companies, organizations, and municipalities on the Labor Department's honor roll for working women. And let's continue to struggle toward solutions to make every workplace a family-friendly workplace.

AFRICAN GROWTH AND OPPORTUNITY ACT

• Mr. ABRAHAM. Mr. President, I rise today to cosponsor the African Growth and Opportunity Act, introduced by my colleague, Senator LUGAR. I do this because I believe greater trade and economic development is in the interest of sub-Saharan Africa, and in the interest of the United States.

For too long, Mr. President, our policy toward the nations of sub-Saharan Africa has been based largely on a series of bilateral donor-recipient aid relationships. While this policy has produced some notable successes in terms of staving off starvation, it also has spawned an inappropriate vision of the United States as patron to literally dozens of independent nations, while fostering a debilitating dependence on foreign assistance. As a consequence, this policy has in fact stood in the way of economic growth, self-reliance and political stability for the vast majority of people in this region.

The African Growth and Opportunity Act will establish a new relationship between the United States and the nations of sub-Saharan Africa. It will promote economic growth through private sector activity and trade incentives, fostering a mutually beneficial relationship and encouraging economic and political reforms in the interests of the peoples of sub-Saharan Africa.

The bill directs the President to develop a plan to establish a United States-Sub-Saharan Africa Free-Trade Area to stimulate trade. It also eliminates quotas on textiles and apparel from Kenya and Mauritius, contingent on these countries' adopting a visa system to guard against transshipment.

In addition, this legislation would establish an economic forum to facilitate trade discussions and work with the private sector to develop an investment agenda. USAID moneys would not be effected in any way. However, OPIC would be instructed to create a privately funded, \$150 million equity fund and a \$500 million infrastructure fund for Africa. Finally, the bill mandates that one member of the board of directors of the Export-Import Bank and OPIC have extensive private investment sector experience in Africa.

Benefits from these initiatives would be available to any nation in the sub-Saharan region instituting serious economic and political reforms.

Mr. President, the provisions of this legislation in effect would create a free-trade zone in sub-Saharan Africa. They would promote increased trade,

increased privatization, increased democracy, and increased prosperity for the people of the region. By ending the current patron-client relationship, and substituting for it an equal partnership among independent nations, we can benefit everyone involved.

I urge my colleagues to support this important, forward-looking legislation. ullet

TRIBUTE TO KATHY LACEY

• Mrs. FEINSTEIN. Mr. President, I rise today to pay tribute to Kathy Lacey, my deputy legislative director, who I regret will retire at the end of December after serving California for 27 years as a staff member in the U.S. Senate.

Kathy came to Washington, DC 27 years ago having studied at Vassar College and after graduate work at the University of Southern California. Her graduate work at USC was in Asian studies and Chinese language. She knew other friends who had used their studies by going to work for the Federal Government and she thought she would find similar opportunities. Instead, former Senator Alan Cranston hired Kathy and she went to work using her love and knowledge of California.

When Kathy describes her service in the U.S. Senate to younger staff just starting their careers, she says that her effort was always on behalf of the people of California. Her work ranged from trying to assist farmers with export of their crops, to helping cities get their funds to build sewage treatment plants, to fixing levees or to analyzing the science of radioactive waste, pests, and pesticides, or endangered species.

But what gives Kathy the most satisfaction is the work which she has done, both with me and with Alan Cranston, to protect California's special places. Legislation she has worked on over her 27-year career has protected almost 12 million acres of wilderness in California. More than half of that acreage was part of the Desert Protection Act. I could not have successfully gotten that bill passed without Kathy's knowledge and continuous work.

But Kathy was also involved in the creation of the Santa Monica Mountains National Recreation Area, establishment of Channel Island National Park, expansion of Redwood National Park, protection of Mineral King through its addition to Sequoia National Park, establishment of the Mono Basin National Forest Scenic Area, preservation of the Tuolumne River, enactment of the Smith River bill which protected watersheds and old growth in the Six Rivers National Forest, and designation of almost all of the wilderness in California including the 1.8-million-acre California wilderness bill.

Kathy grew up in Pasadena. Her parents had come to California as teenagers. Her mother and brother still live there. Because Kathy chose to come to

Washington, DC, and work for California, she has made a lasting contribution to her State.

Kathy plans to leave the Congress and have new adventures with her husband, Cal, who has also recently retired. On behalf of everyone in California, I thank Kathy for her professional spirit which was important to me from my first days in the U.S. Senate and I thank her for her dedicated example which has proved so significant to California.

LABOR, HEALTH AND HUMAN SERVICES APPROPRIATIONS BILL

• Mr. SESSIONS. Mr. President, I would like to take a few minutes today in order to lay out my reasons for voting against the Fiscal Year 1998 Labor, Health and Human Services, and Education appropriations bill.

Mr. President, when I was running for the Senate last year, there were two campaign promises that I made to the people of the great State of Alabama. First, I promised that I would work to reign in wasteful Washington spending and secondly, that I would work to bring Alabama values into the Washington public-policy debate. It was for these two simple reasons that I felt compelled to cast my vote against the Labor, HHS appropriations bill.

The fiscal year 1998 Labor, HHS appropriations bill contained roughly \$80 billion in spending for Washington social programs. This is an increase of roughly \$6.2 billion from fiscal year 1997's bill. Now Mr. President, the average Alabamian, if they're lucky, sees a cost-of-living increase in their paycheck each year of around 2.8 percent. That's it, 2.8 percent. However, this bill increases Washington social spending by over 8 percent. That's an increase of almost three times the average Alabamian's yearly cost-of-living increase. That to me is unacceptable.

I have spent many long hours looking through the merits of many of these programs. We have many good programs, with a proven track record, that need to be funded and supported. But Mr. President, the Labor, HHS appropriations bill we voted on also contained many social programs that are unproven or just too costly. The taxpayers of America deserve to know that their hard earned tax dollars are spent wisely. If we continue to raise spending faster than our economic growth-faster than the cost of livingthen we are in danger of returning to the old tax and spend mentality that has nearly bankrupted this country. With great reluctance, I must vote "no."

There were several other provisions missing from this bill which also compelled me to vote against it. First, my tobacco amendment, added to the bill by the Senate on September 10, which would have limited any tobacco attorney's fees and required that all such fees be made public for inspection prior to the passage of any global settlement, was stripped during negotiations